

WESTPAC ECONOMIC BULLETIN

First Impressions: Half-Year Economic and Fiscal Update 2022.

14 December 2022

Nathan Penny, Senior Agri Economist

+64 9 348 9114

nathan.penny@westpac.co.nz

Michael Gordon, Acting Chief Economist

+64 9 336 5670

michael.gordon@westpac.co.nz



- The HYEPU painted a relatively benign picture of the Government's books, with less of a change from the May Budget projections than we were expecting.
- Cost pressures still loom large on the fiscal accounts. The Government has chosen to address this through reprioritising spending towards core public services.
- However, the scope for this reprioritisation remains to be worked out in next year's Budget round.
- The outlook for the economy has deteriorated since May, with the Treasury now forecasting a shallow recession next year and a substantial lift in unemployment.
- However, the Government's expected borrowing requirement has not significantly increased, outside of a change to how Kāinga Ora is funded.

	2022	2023	2024	2025	2026	2027
	Actual	F/cast	F/cast	F/cast	F/cast	F/cast
Economic forecasts (June years, %)						
Real GDP growth	1.0	3.5	-0.3	2.1	3.3	3.0
Unemployment rate	3.3	3.8	5.5	5.2	4.6	4.3
CPI inflation	7.3	6.4	3.5	2.5	2.0	2.0
Fiscal forecasts (June years, % of GDP)						
Total Crown OBEGAL	-2.7	-0.9	-0.1	0.4	1.4	1.9
Net core Crown debt	17.2	19.9	21.4	19.1	17.1	14.1
Debt issuance (June years, \$ billion)						
Bond programme	-	28.0	30.0	30.0	20.0	20.0

The HYEPU paints a relatively benign picture of the Government's books. The Treasury's preferred operating balance measure (OBEGAL) is forecast to return to surplus on schedule in the 2024/25 year, and to increase further to around 1.9% of GDP by 2026/27.

To achieve this, however, the Government has kept its operating allowances for future Budgets unchanged, despite growing cost pressures on the delivery of core public services. We had expected more movement on this front in today's HYEPU, given that the Treasury had already highlighted these pressures back in the May Budget.

The HYEPU continues to highlight that: "The possibility of higher-than-normal cost pressures expected in the 2023/24 year, could make it challenging to meet these costs from the funding remaining in the Budget 2023 operating allowance." It goes on to point out that the options the Government has for closing any funding gap are:

- reprioritising existing services to fund new Budget decisions;

- introducing policy decisions to change revenue settings (e.g. increasing tax revenue) or finding savings in the delivery of existing services; and
- increasing the amount of the Budget operating allowance.

The Government appears to have settled on reprioritisation in order to maintain spending on public services and to hit its fiscal targets. That said, the discussion about whether that degree of reprioritisation is possible won't come until the Budget round next year. And it doesn't entirely rule out a lift in their spending plans come the 2023 Budget, or beyond. To a degree, the relatively benign fiscal outlook does hint at some wiggle room for the Government on this front. For now, though, the Government is keeping its powder dry.

Meanwhile, the net debt outlook looks similarly benign. The Treasury forecasts net debt to peak at 21.4% of GDP in 2023/24 (previously 19.9%) and to then fall to 14.1% by the end of the forecast period.

Economic outlook.

The Treasury has made a significant downgrade to its growth forecasts. Notably, it also expects a recession in 2023, with an overall contraction in GDP of 0.8% over the three quarters to the end of 2023. This is a larger downturn than we're forecasting, but is similar to the Reserve Bank's projections.

As a result, the Treasury expects the unemployment rate to lift above 5% in 2024. Its forecast of a 5.5% unemployment rate in June 2024 is one percentage point higher than our forecast.

Curiously, and despite its weaker GDP forecasts, the Treasury expects inflation to linger high for longer than we do. Indeed, the Treasury does not forecast inflation to be back inside the Reserve Bank's target range until December 2024 (two quarters later than our forecast) and for it to be back at the midpoint of the range until June 2026.

Bond programme.

As expected, the Debt Management Office (DMO) has increased its forecast for the bond programme. Forecast issuance for the year to June 2023 has been lifted by \$3bn to \$28bn, while each of the following years has been increased by \$5bn relative to the programme forecast as at the May Budget.

The majority of the increase is due to Kāinga Ora's funding requirements being brought back to within the DMO. That move has contributed to \$13.8bn in additional funding requirements across the forecast period, with the remaining \$4.2bn reflecting the softer economic outlook.

Contact the Westpac economics team

Michael Gordon, Acting Chief Economist

+64 9 336 5670

Satish Ranchhod, Senior Economist

+64 9 336 5668

Nathan Penny, Senior Agri Economist

+64 9 348 9114

Paul Clark, Industry Economist

+64 9 336 5656

Any questions email:

economics@westpac.co.nz

Disclaimer

Things you should know

Westpac Institutional Bank is a division of Westpac Banking Corporation ABN 33 007 457 141 ("Westpac").

Disclaimer

This material contains general commentary, and market colour. The material does not constitute investment advice. Certain types of transactions, including those involving futures, options and high yield securities give rise to substantial risk and are not suitable for all investors. We recommend that you seek your own independent legal or financial advice before proceeding with any investment decision. This information has been prepared without taking account of your objectives, financial situation or needs. This material may contain material provided by third parties. While such material is published with the necessary permission none of Westpac or its related entities accepts any responsibility for the accuracy or completeness of any such material. Although we have made every effort to ensure the information is free from error, none of Westpac or its related entities warrants the accuracy, adequacy or completeness of the information, or otherwise endorses it in any way. Except where contrary to law, Westpac and its related entities intend by this notice to exclude liability for the information. The information is subject to change without notice and none of Westpac or its related entities is under any obligation to update the information or correct any inaccuracy which may become apparent at a later date. The information contained in this material does not constitute an offer, a solicitation of an offer, or an inducement to subscribe for, purchase or sell any financial instrument or to enter a legally binding contract. Past performance is not a reliable indicator of future performance. Whilst every effort has been taken to ensure that the assumptions on which the forecasts are based are reasonable, the forecasts may be affected by incorrect assumptions or by known or unknown risks and uncertainties. The ultimate outcomes may differ substantially from these forecasts.

Country disclosures

Australia: Westpac holds an Australian Financial Services Licence (No. 233714). This material is provided to you solely for your own use and in your capacity as a wholesale client of Westpac.

New Zealand: In New Zealand, Westpac Institutional Bank refers to the brand under which products and services are provided by either Westpac or Westpac New Zealand Limited ("WNZL"). Any product or service made available by WNZL does not represent an offer from Westpac or any of its subsidiaries (other than WNZL). Neither Westpac nor its other subsidiaries guarantee or otherwise support the performance of WNZL in respect of any such product. The current disclosure statements for the New Zealand branch of Westpac and WNZL can be obtained at the internet address www.westpac.co.nz. For further information please refer to the Product Disclosure Statement (available from your Relationship Manager) for any product for which a Product Disclosure Statement is required, or applicable customer agreement.

China, Hong Kong, Singapore and India: This material has been prepared and issued for distribution in Singapore to institutional investors, accredited investors and expert investors (as defined in the applicable Singapore laws and regulations) only. Recipients in Singapore of this material should contact Westpac Singapore Branch in respect of any matters arising from, or in connection with, this material. Westpac Singapore Branch holds a wholesale banking licence and is subject to supervision by the Monetary Authority of Singapore. Westpac Hong Kong Branch holds a banking licence and is subject to supervision by the Hong Kong Monetary Authority. Westpac Hong Kong branch also holds a license issued by the Hong Kong Securities and Futures Commission (SFC) for Type 1 and Type 4 regulated activities. This material is intended only to "professional investors" as defined in the Securities and Futures Ordinance and any rules made under that Ordinance. Westpac Shanghai and Beijing Branches hold banking licenses and are subject to supervision by the China Banking and Insurance Regulatory Commission (CBIRC). Westpac Mumbai Branch holds a banking license from Reserve Bank of India (RBI) and subject to regulation and supervision by the RBI.

UK: The contents of this communication, which have been prepared by and are the sole responsibility of Westpac Banking Corporation London and Westpac Europe Limited. Westpac (a) has its principal place of business in the United Kingdom at Camomile Court, 23 Camomile Street, London EC3A 7LL, and is registered at Cardiff in the UK (as Branch No. BR00106), and (b) authorised and regulated by the Australian Prudential Regulation Authority in Australia. Westpac is authorised in the United Kingdom by the Prudential Regulation Authority. Westpac is subject to regulation by the Financial Conduct Authority and limited regulation by the Prudential Regulation Authority. Details about the extent of our regulation by the Prudential Regulation Authority are available from us on request. Westpac Europe Limited is a company registered in England (number 05660023) and is authorised by the Prudential Regulation Authority and regulated by the Financial Conduct Authority and the Prudential Regulation Authority.

This communication is being made only to and is directed at (a) persons who have professional experience in matters relating to investments who fall within Article 19(5) of the Financial Services and Markets Act 2000 (Financial Promotion) Order 2005 (the "Order") or (b) high net worth entities, and other persons to whom it may otherwise lawfully be communicated, falling within Article 49(2)(a) to (d) of the Order (all such persons together being referred to as "relevant persons"). Any person who is not a relevant person should not act or rely on this communication or any of its contents. The investments to which this communication relates are only available to and any invitation, offer or agreement to subscribe, purchase or otherwise acquire such investments will be engaged in only with, relevant persons. Any person who is not a relevant person should not act or rely upon this communication or any of its contents. In the same way, the information contained in this communication is intended for "eligible counterparties" and "professional clients" as defined by the rules of the Financial Conduct Authority and is not intended for "retail clients". With this in mind, Westpac expressly prohibits you from passing on the information in this communication to any third party. In particular this communication and, in each case, any copies thereof may not be taken, transmitted or distributed, directly or indirectly into any restricted jurisdiction. This communication is made in compliance with the Market Abuse Regulation (Regulation(EU) 596/2014).

Investment recommendations disclosure

The material may contain investment recommendations, including information recommending an investment strategy. Reasonable steps have been taken to ensure that the material is presented in a clear, accurate and objective manner. Investment Recommendations for Financial Instruments covered by MAR are made in compliance with Article 20 MAR. Westpac does not apply MAR Investment Recommendation requirements to Spot Foreign Exchange which is out of scope for MAR.

Unless otherwise indicated, there are no planned updates to this Investment Recommendation at the time of publication. Westpac has no obligation to update, modify or amend this Investment Recommendation or to notify the recipients of this Investment Recommendation should any information, including opinion, forecast or estimate set out in this Investment Recommendation change or subsequently become inaccurate.

Westpac will from time to time dispose of and acquire financial instruments of companies covered in this Investment Recommendation as principal and act as a market maker or liquidity provider in such financial instruments.

Westpac does not have any proprietary positions in equity shares of issuers that are the subject of an investment recommendation.

Westpac may have provided investment banking services to the issuer in the course of the past 12 months.

Westpac does not permit any issuer to see or comment on any investment recommendation prior to its completion and distribution.

Individuals who produce investment recommendations are not permitted to undertake any transactions in any financial instruments or derivatives in relation to the issuers covered by the investment recommendations they produce.

Westpac has implemented policies and procedures, which are designed to ensure conflicts of interests are managed consistently and appropriately, and to treat clients fairly.

The following arrangements have been adopted for the avoidance and prevention of conflicts in interests associated with the provision of investment recommendations.

- (i) Chinese Wall/Cell arrangements;
- (ii) physical separation of various Business/Support Units;
- (iii) and well defined wall/cell crossing procedures;
- (iv) a "need to know" policy;
- (v) documented and well defined procedures for dealing with conflicts of interest;
- (vi) steps by Compliance to ensure that the Chinese Wall/Cell arrangements remain effective and that such arrangements are adequately monitored.

U.S.: Westpac operates in the United States of America as a federally licensed branch, regulated by the Office of the Comptroller of the Currency. Westpac is also registered with the US Commodity Futures Trading Commission ("CFTC") as a Swap Dealer, but is neither registered as, or affiliated with, a Futures Commission Merchant registered with the US CFTC. Westpac Capital Markets, LLC ("WCM"), a wholly-owned subsidiary of Westpac, is a broker-dealer registered under the U.S. Securities Exchange Act of 1934 ("the Exchange Act") and member of the Financial Industry Regulatory Authority ("FINRA"). This communication is provided for distribution to U.S. institutional investors in reliance on the exemption from registration provided by Rule 15a-6 under the Exchange Act and is not subject to all of the independence and disclosure standards applicable to debt research reports prepared for retail investors in the United States. WCM is the U.S. distributor of this communication and accepts responsibility for the contents of this communication. All disclaimers set out with respect to Westpac apply equally to WCM. If you would like to speak to someone regarding any security mentioned herein, please contact WCM on +1 212 389 1269. All disclaimers set out with respect to Westpac apply equally to WCM.

Investing in any non-U.S. securities or related financial instruments mentioned in this communication may present certain risks. The securities of non-U.S. issuers may not be registered with, or be subject to the regulations of, the SEC in the United States. Information on such non-U.S. securities or related financial instruments may be limited. Non-U.S. companies may not be subject to audit and reporting standards and regulatory requirements comparable to those in effect in the United States. The value of any investment or income from any securities or related derivative instruments denominated in a currency other than U.S. dollars is subject to exchange rate fluctuations that may have a positive or adverse effect on the value of or income from such securities or related derivative instruments.

The author of this communication is employed by Westpac and is not registered or qualified as a research analyst, representative, or associated person under the rules of FINRA, any other U.S. self-regulatory organisation, or the laws, rules or regulations of any State. Unless otherwise specifically stated, the views expressed herein are solely those of the author and may differ from the information, views or analysis expressed by Westpac and/or its affiliates.

Past performance is not a reliable indicator of future performance. The forecasts given in this document are predictive in character. Whilst every effort has been taken to ensure that the assumptions on which the forecasts are based are reasonable, the forecasts may be affected by incorrect assumptions or by known or unknown risks and uncertainties. The ultimate outcomes may differ substantially from these forecasts.